

# Demystifying Funding Determination

Let's shed some light on an often-scary subject

## Agenda

- Who's In the Room
- Fill Out A Sample Form
- Mitigating Circumstances
- LAO/FCMAT Report
- Questions

## Who's in the room and what is a funding determination form

Let's set expectations and get to know each other better

## **Presenters**



Jason Sitomer – Managing Director jsitomer@charterimpact.com



**Jim Surmeian** – Senior Director of Client Finance jsurmeian@charterimpact.com



Dr. Amanda Fernandez – Chief Fiscal Officer

### Who is in the Room?

- Are you running a homeschool, independent study, fully virtual, or some other model?
- Does your school submit using SACs coding or the Alternative Form?
- Who has completed a Funding Determination Form before?
  - How many have you completed?
- Is this completed internally, or do you utilize a back-office/ consultant?
- Have you ever had to apply for mitigating circumstances?
- What other interesting/weird situations have you come across?

## What are Today's Goals



# Why does a Funding Determination Form Exist

- SB740 (Senate Bill 740) was passed in October 2001. It was created to give stronger governmental oversight on Flex-Based programs
- It added transparency by including the disclosure of board members, top vendors, and any conflicts of interest
- Implementation was turbulent in the first several years and the process has changed many times since its implementation
- The goals and the results of this program have been underwhelming, as it has never caught any bad actors because of this additional step (or at least that I could find in my research)

## What is a Funding Determination Form

A requirement for Flex-Based Charters only

 SB740 means something completely different to a classroom-based program

It determines a school's funding levels by measuring the certificated spending, instructional spending, and a school's PTR (Pupil Teacher Ratio)

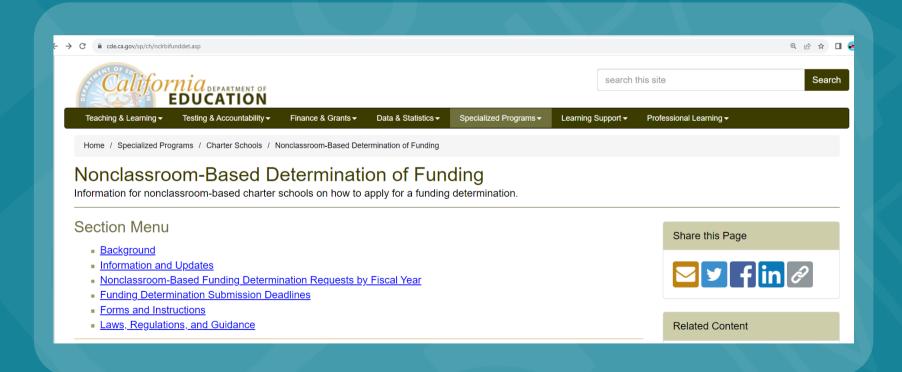
 It is attempting to vet for bad actors and ensure funds are not syphoned away from schools

It limits a school's surplus to be (likely) 10% or less

Again, this is only a limitation on Flex-Based programs

## Where is a Funding Determination Form

- Its online 😄
- https://www.cde.ca.gov/sp/ch/nclrbifunddet.asp



An Excel spreadsheet of when all schools are up for renewal and their current funding information

#### Nonclassroom-Based Funding Determination Requests

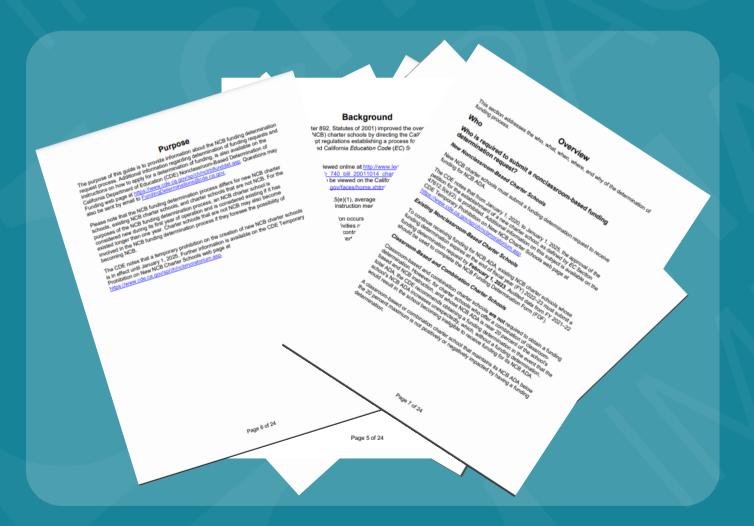
A compilation of nonclassroom-based funding determination requests heard by the State Board of Education (SBE), or otherwise approved, during fiscal years (FYs) 2002–03 through 2023–24 pursuant to California Code of Regulations Created by California Department of Education, Charter Schools Division, December 2019

Last modified July 13, 2023

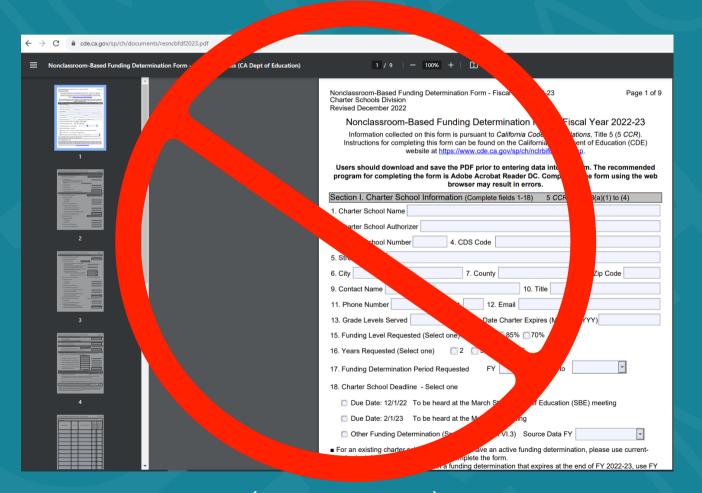
N/A: Not Available

County-Distr School (CD Code	(S)	harter umber	County	Charter Authorizer	Charter School Name	Retroactive / Untimely Request		Reconsideration / Revision (5 CCR Section 11963.4[c] or 11963.6[g])	Approved Funding Determination		Approved Period of Funding Determination (or Considered Period, if Denied)	Next Funding Determination Due Date
19-75309-013	4619	1836	Los Angeles	Acton-Agua Dulce Unified	Empower Generations	No	No	No	July 2023	100%	2023-24 through 2025-26	2/1/2026
19-64584-199	6305	0285	Los Angeles	Gorman Joint	Gorman Learning Center	No	No	No	July 2023	100%	2023-24 through 2026-27	2/1/2027
36-75051-013	7794	1977	San Bernardino	Lucerne Valley Unified	Gorman Learning Center San Bernardino/Santa Clarita	No	No	No	July 2023	100%	2023–24 through 2026–27	2/1/2027
16-63925-013	7901	1997	Kings	Hanford Joint Union High	Hanford Online Charter	No	Yes	No	July 2023	100%	2023-24 through 2024-25	2/1/2025
19-75309-013	1987	1699	Los Angeles	Acton-Agua Dulce Unified	iLEAD Hybrid	No	No	No	July 2023	100%	2023-24 through 2025-26	2/1/2026
51-10512-014	0152	2089	Sutter	Sutter County Office of Education	Pathways Charter Academy	No	Yes	No	July 2023	100%	2023-24 through 2024-25	2/1/2025
56-72553-0139	9592	2062	Ventura	Pleasant Valley	Peak Prep Pleasant Valley	No	Yes	No	July 2023	100%	2023-24 through 2024-25	2/1/2025
08-61820-013	7729	0859	Del Norte	Del Norte County Unified	Uncharted Shores Academy	No	Yes	No	July 2023	100%	2023-24 through 2024-25	2/1/2025
19-64246-012	6003	1415	Los Angeles	Antelope Valley Union High	Academies of the Antelope Valley	No	No	No	May 2023	100%	2023-24 through 2026-27	2/1/2027
31-66787-012	6664	1429	Placer	Auburn Union Elementary	Alta Vista Community Charter	No	No	No	May 2023	100%	2023-24 through 2024-25	2/1/2025
19-64857-0112	2714	0841	Los Angeles	Palmdale Elementary	Antelope Valley Learning Academy	No	No	No	May 2023	100%	2023-24 through 2026-27	2/1/2027
37-10371-013	4577	1835	San Diego	San Diego County Office of Education	Audeo Charter II	No	No	No	May 2023	100%	2023-24 through 2026-27	2/1/2027
37-68106-013	7034	1935	San Diego	Escondido Union High	Audeo Charter School III	No	No	No	May 2023	100%	2023-24 through 2026-27	2/1/2027
10-10108-0119	9628	1085	Fresno	Fresno County Office of Education	Big Picture Educational Academy	No	No	No	May 2023	100%	2023-24 through 2026-27	2/1/2027
15-63628-013	4312	1816	Kern	Maricopa Unified	Blue Ridge Academy	No	No	No	May 2023	100%	2023-24 through 2026-27	2/1/2027
37-68163-013		2055	San Diego	Julian Union Elementary	Brookfield Engineering Science Technology Academy	No	No	No	May 2023	100%	2023–24 through 2025–26	2/1/2026
54-75523-011	4348	0867	Tulare	Porterville Unified	Butterfield Charter	No	Yes	No	May 2023	100%	2023-24 through 2024-25	2/1/2025
42-75010-013	8891	2031	Santa Barbara	Cuyama Joint Unified	California Connections Academy Central Coast	No	No	No	May 2023	100%	2023–24 through 2025–26	2/1/2026

A 26-page PDF with instructions on how to fill out the funding determination form



The 9-page editable Funding Determination Form template



A new version is released annually (around December), so always use the most recent version

#### A 31-page webform to submit the FDF



**Form** 

#### Nonclassroom-Based Funding Determination Request 2023-24

#### Charter Schools Division

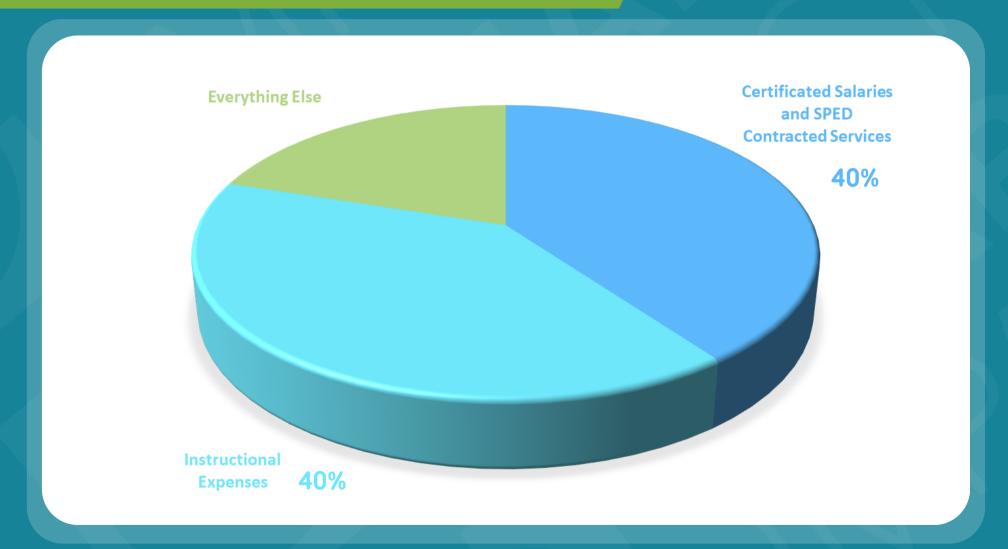
The Funding Determination Form must be submitted by charter schools to receive funding for their nonclassroom-based average daily attendance (ADA) if it exceeds 20 percent of their total ADA. The form may also be submitted by charter schools whose nonclassroom-based ADA is near the 20 percent threshold. Information collected on this form is pursuant to California Code of Regulations, Title 5 (5 CCR) Section 11963.3. Instructions can be found on the Nonclassroom-Based Determination of Funding web page of the California Department of Education (CDE) website. Questions regarding this form can be sent to the Charter Schools Division via email at FundingDeterminations@cde.ca.qov.

Once you begin the form, you can save and return to it at any time by selecting the **Save For Later** button at the bottom of each page. You will be provided a unique URL (web address) for entrance back into the form. This URL is the only way back into the saved form. Please note that the **Save For Later** button should only be selected if you are taking a break from filling out the form; it is not necessary to select the **Save For Later** button each time before selecting the **Next** button. To return to a previous page of the form, use the **Back** button located at the bottom of the page; do not use the web browser's back button. Using the web browser's back button may cause an error on the form; if this error occurs, use the refresh button on the web browser.

The submission of this form requires a certification from the charter school's director, principal, or governing board chairperson, pursuant to 5 CCR Section 11963.3(b)(1). You will have the opportunity to print a copy of the form for your records before submitting it.

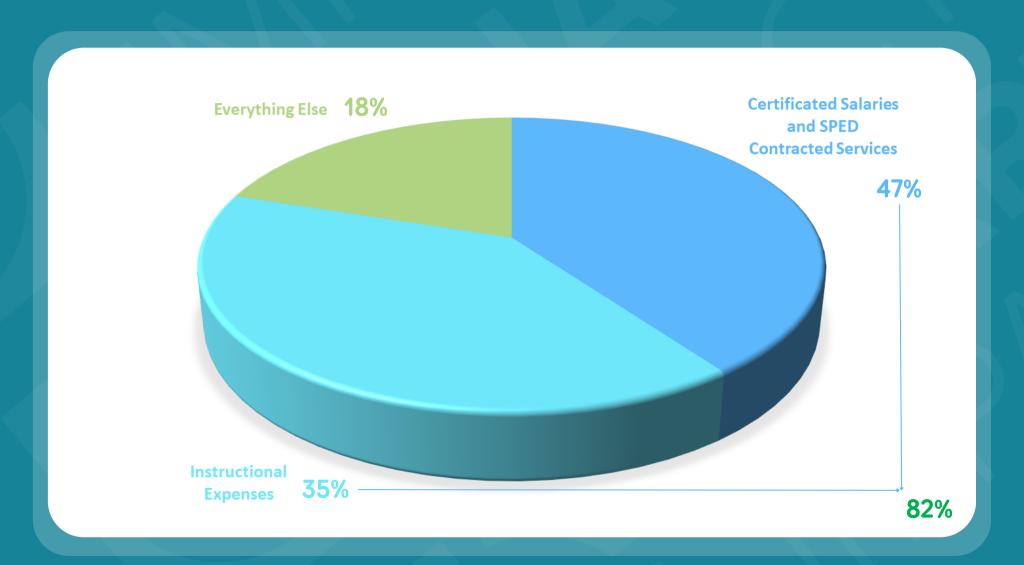
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## How the FDF is measured

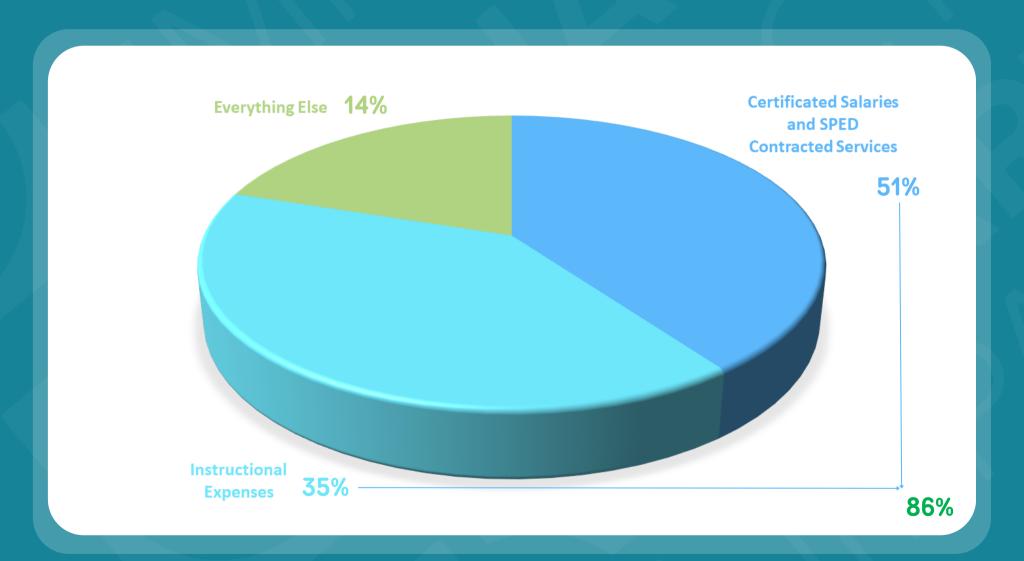


Often referred to as the 40/80 measurement

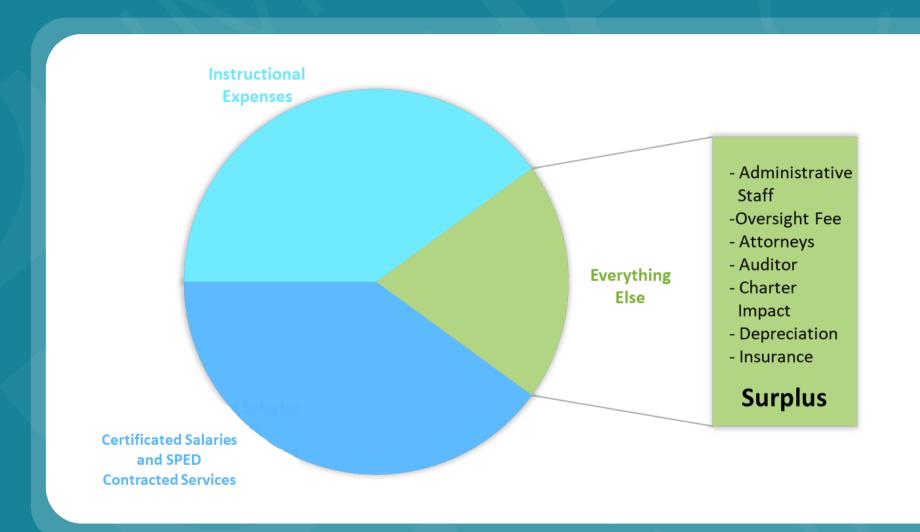
## How the FDF Works in Reality



## How the FDF Works in Reality

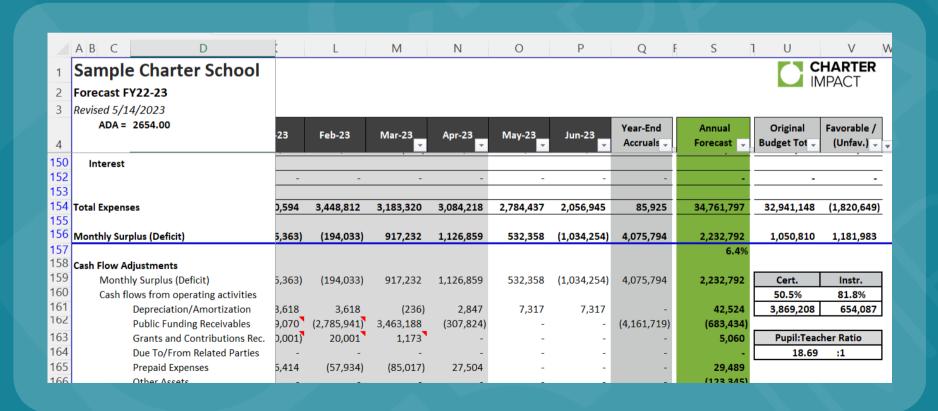


## Funding Determination – 40/80



# How to prepare for a funding determination year

#### **PLAN AND TRACK!**



# How to prepare for a funding determination year

Know what year you need to apply and provide transparency to your board

#### Sample Highlights

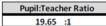


- P2 ADA is now known at 2,654
  - o Up 19 ADA from last month
- Revenue increased by \$237K
- Expenses increased by \$69K
- Annual cash remains balanced and strong
- Senate Bill-740 Requirements:

· 40/80 Expense Ratio

Cert.	Instr.
50.5%	81.8%
3,869,215	654,101

· 25:1 Pupil-Teacher ratio





Sample Charter School - April 2023

## Tips from a Charter Fiscal Officer

- Internal controls and standard operating procedures/ processes are so important and will save you time and energy
- Take the time to build your coding structure for LCAP expenditures and all one-time funding.
- Code your employees from position management through budgeting all the way to payroll.
- Review, review, review

## **Budgeting & Beginning of the Year**

#### Staffing

- Position Management-Budget- Payroll alignment
- Ensure all of your staff are coded correctly before you run your first payroll
- Ensure your pupil: teacher ration is at least 25:1
- Insurance
- Benefits

#### **School Expenditures**

- Ensure you have budgeted to meet your 40/80
- Leases & Tenant Improvement
- Contracts
  - Tech (refresh)
  - Curriculum
  - ProfessionalDevelopment
- Student Activities
- Auto

## **Weekly Review**

- Cash flow: know how much cash on hand you have.
- AP Aging: use your cash flow projections to determine your weekly accounts payable approval amounts
- Purchase Requests: have internal controls and processes for ALL purchases
- Invoices: process daily so that your weekly aging is up-to-date

## **Monthly Review**

#### Review and analyze:

- Estimated to actual revenues and expenditures
- Know where your 40/80 spending is
- Make expenditure adjustments if needed
- Know what your pupil: teacher ratio is (25:1)
- Hire staff if needed
- Monthly Financials/ standard compliance reporting

## **Quarterly Review**

#### General Ledger (GL) Review

- LCAP expenditures
- One-time expenditures
- Labor Allocation Report

### **End of Year Review**

End of Feb LCFF updates based on your P-1 certification

- This means you may increase or decrease in your LCFF revenue
  - Adjust accordingly

March-May Spending Adjustments

June may be too late

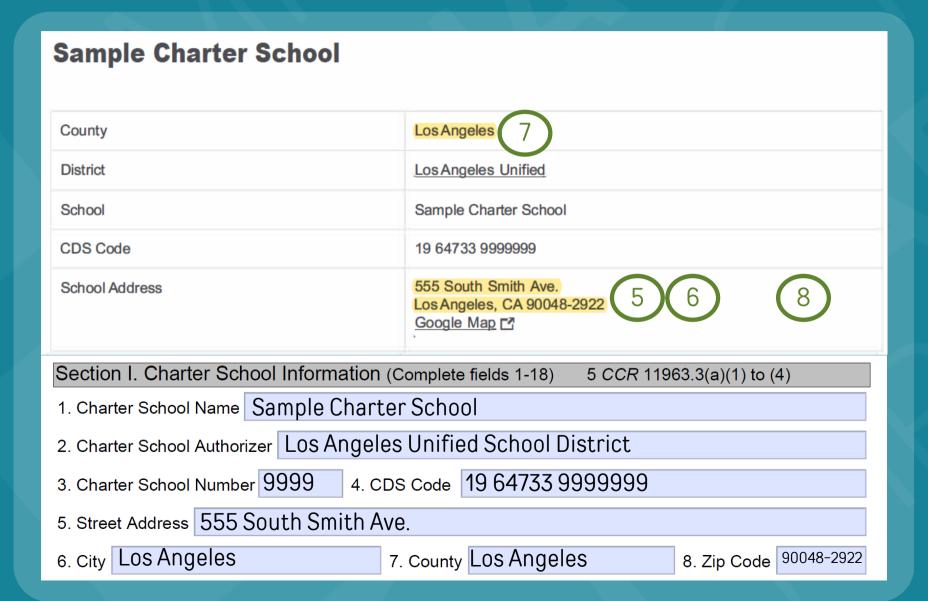
Know where your end-of-year expenditure projections are

- 40/80
- Instructional funds (NCB)
  - Pre-buy
  - Stipends
  - Contracts
  - Curriculum
  - Tech

## Filling Out A Sample Form

Let's break it down into digestible bits

## Page 1 – General Info



#### If using SACS coding....

Create a workbook that will group these into the specific categories utilized in the Funding Determination Form:

#### Example:

- 1) If an object code starts with "1," FDF code will be B1a(i)
- 2)If an object code starts with "3" and ends with "1," FDF code will be B1a(i)
- 3) If a contracted service / sub-agreement are for SPED, FDF code will be B1a(i)

- B. Total Expenditures and Other Uses (Complete lines B.1 to B.4)
  - 1. Instruction and Related Services

5 CCR 11963.3(a)(5)(B) and (6)

- a. Salaries and Benefits
  - (i) Certificated

#### If not using SACS coding....

I would recommend tracking and tagging expenses throughout the year to save with the lift required when doing the Funding Determination Form (similar to a restricted resource but utilizing a different segment).

This can be done by utilizing Object Codes that would be instructional only or administrative only within allowable group codes.

If not tracked during the year, you may need to peal apart by vendor/invoice to create both your functional report for audit and your FDF.

B3a(i)-Salaries	Certificated Salaries			-			
B3a(i)-Benefits	Certificated Benefits		<u> </u>				
B3a(i)			<u> </u>	-			
				7			
B3a(ii)-Salaries	Classified Salaries	67,9		67,957			
B3a(ii)-Benefits B3a(ii)	Classified Benefits	14,4		14,411			
b34(II)		82,3	008	82,368			
B3b-Books	Books	r .		,			
B3b-Supplies	Supplies	2,1	51	2,151			
B3b-Equipment	Equipment	2,3	39	2,339			
В3ь		4,4	90	4,490			
B3c(i)	Contracts for Administrative Cost		-	-			
B3c(ii)	Supervisorial Oversight	36,5	542	36,542			
B3c(iii)	All other administration & other activities, services & op-	154,1	_	154,119			
B3d	Subtotal admin. and all other activities	277,5	18 -	277,518			
3. Adminis	tration and All Other Activities	5 CC	R 11963.3(a)(	5)(D) and (6)			
5 5 5 5	ries and Benefits		0				
(1) C	ertificated		0	0			
(ii) C	Classified		82,368				
b. Book	s, Supplies, and Equipment		4,490				
c. Services and Other Operating Costs							
(i) C	ontracts for Other Administrative Services		0	0			
(ii) Supervisorial Oversight Fee			36,542				
. ,	All Other Administration and Other Activities, vices and Operating Costs		154,119				
	Administration and Other Activities		277,518				

## Strategies for Fund Balance

## Have a board approved Fund Balance / Reserve Balance Policy

Economic Uncertainty – This assignment represents an overall "safety net" for the School to cover a variety of unforeseen mid-term to long-term economic circumstances, including higher than expected outflows in any of the above three assignments. The onset of the COVID-19 pandemic in 2020 is an excellent example of how unforeseen events can require substantial reserves. Within a space of two months, the State budget chose to defer nearly 34% of state funding. While federal stimulus ended up mitigating some of this, there are no guarantees that future unforeseen impacts will be similarly mitigated. Designating thirty percent (30%) of the School's fund balance for economic uncertainty represent the amounts necessary to protect the School from any combination of unforeseen revenue shortfalls, unexpected costs, and economic uncertainties.

B. Total Expenditures and Other Uses, continued						
5. Total Expenditures (Sum of lines B.1.d, B.2.e, B.3.d, and B.4.d)	1,790,536					
C. Revenues Over Expenditures - Surplus or (Defic						
(Line A.1.e minus Line B.5)	169,785					
D. Fund Balance (Complete line D.a)						
a. Enter Beginning Fund Balance (July 1)	a. Enter Beginning Fund Balance (July 1) 5 CCR 11963.3(a)(5)(A) b. Ending Fund Balance - June 30 (Line C plus Line D.a)					
b. Ending Fund Balance - June 30 (Line C plus						
E. Reserves (Complete lines E.a. to E.e)						
If reserves in line E.a or E.b are more than \$50,000 or over 5% of total expenditures, provide an explanation in Section III.6, pursuant to 5 CCR 11963.3(a)(5)(F).						
a. Designated for Economic Uncertainties	Every 1% = 1 (1,790,536/					
b. Facilities Acquisition or Capitol Projects	(1,790,5567					
c. Reserves Required by Charter Authorizer	669,785 = 3	7.4%				
d. Other Reserves (Explain in Section III.5)	(669,785/1	7,905)				
e. Unassigned/Unappropriated Fund Balance						
f. Total (Sum of lines E.a to E.e)	37%	669,785				

Note - Line E.f must agree with Line D.b

## **Reserve Explanation**

#### E. Reserves (Complete lines E.a. to E.e)

If reserves in line E.a or E.b are more than \$50,000 or over 5% of total expenditures, provide an explanation in Section III.6, pursuant to 5 *CCR* 11963.3(a)(5)(F).

- a. Designated for Economic Uncertainties
- b. Facilities Acquisition or Capitol Projects
- c. Reserves Required by Charter Authorizer
- d. Other Reserves (Explain in Section III.5)
- e. Unassigned/Unappropriated Fund Balance
- f. Total (Sum of lines E.a to E.e)

Note - Line F	fmus
37%	
12%	
5%	
20%	
% of Expenditures	

358,100
89,525
222,160
669,785

Note - Line E.f must agree with Line D.b

6. If reserves reported on line E.a (designated for economic uncertainties) OR E.b (facilities acquisition or capital projects) exceed the greater of \$50,000 or 5% of total expenditures, explain the need for such excess reserves.

E.a \$358,100

Percentage 20%

E.b

Percentage 0%

At the May 21, 2023, Sample Charter School board meeting, the board approved a fund reserve policy designating 20% of the school's fund balance to economic uncertainty. The onset of the COVID-19 pandemic in 2020 is an excellent example of how unforeseen events can require substantial reserves. Within a space of two months, the State budget chose to defer nearly 34% of state funding. 20% represents less than 2 ½ months for any unforeseen situation but gives the school a good foundation for time to find a solution.

## Did we make it?

### Tracking is key:

Total Expenditures	•	1,790,536	•	-	•	1,790,536
EXCESS REVENUE OVER EXPENDITURES	•	169,785	•	-	•	169,785
Calculated Funding Determination Percentage of Actuals through 6/3	0/2023					
1. Percent of Certificated Employee Salaries & Benefits to Total Public Revenues Formula: Certificated S&B Line B.1.a (1) / Federal Revenues Lines A.1.a - PCSGP A.	1.a (i) -	52.29%				52.29%
2. Percent of Instruction & Instruction-Related Services to Total Revenues Formula: Instructional & Related Svcs. Line B.1.d. + Allowable Facilities 2.f.(iv) / To	otal Re	76.53%				76.53%
SPENDING GAPS THROUGH 6/30/2023						
Certificated Spending Gap - Need To Spend		-				-
Instructional Spending Gap - Need to Spend		67,981				67,981
Section V. Calculated Funding Determination Pe	rcenta	ge				
Percent spent on Certificated Employee Salarie     Benefits to Total Public Revenues 5 CCR 11963		)				52.29%
Certificated Salaries and Benefits costs Line B. Revenues Lines A.1.a - PCSGP A.1.a(i) + Stat						
Percent spent on Instruction and Related Service     Total Revenues     5 CCR 11963						76.53%
Instructional and Related Services costs Line E Facilities costs 2.f.(iv)/Total Revenues Line A.1		Allowable				

## Sample Charter School Qualifies for...

Nonclassroom-Based Funding Determination Form - Fiscal Year 2022-23

Page 8 of 9

Funding Dete	Funding Determination Criteria						
If the percentages from lines V.1 or V.2 do not meet the spending criteria of the funding level requested as shown below, complete Section VI to provide mitigating circumstances for consideration by the Advisory Commission on Charter Schools (ACCS) for making a recommendation other than one that results from the criteria specified in regulations.							
100%	1) Line V.1 must equal or exceed 40 percent, 2) Line V.2 must equal or exceed 80 percent, AND 3) Line III.1.a. PTR cannot exceed 25:1 OR the PTR on line III.1.c, the ACCS shall recommend approval at 100%, unless there is a reasonable basis to recommend otherwise (5 CCR 11963.4[a][3]).						
85%	1) Line V.1 must equal or exceed 40 percent, AND 2) Line V.2 must equal or exceed 70 percent but less than 80 percent, the ACCS shall recommend approval at 85%, unless there is a reasonable basis to recommend otherwise (5 CCR 11963.4[a][2]).						
70%	1) Line V.1 must equal or exceed 35 percent, AND 2) Line V.2 must equal or exceed 60 percent but less than 70 percent, the ACCS shall recommend approval at 70%, unless there is a reasonable basis to recommend otherwise (5 CCR 11963.4[a][1]).						
Denied	1) Line V.1 is less than 35 percent, OR 2) Line V.2 is less than 60 percent, the ACCS shall recommend that the SBE deny the request, unless there is a reasonable basis to recommend otherwise (5 CCR 11963.4[a][4]).						

## Mitigating Circumstances

Section VI. Mitigating Circumstances (Complete lines 1-3 and attach any supporting documentation)
1. Explain why the charter school did not meet the criteria for the funding level requested. Include specific measures or actions taken by the charter school to comply.
2. List and explain the mitigating circumstance(s) to be considered by the CDE and ACCS.
3. Provide any other pertinent information that may assist the CDE and ACCS in conducting a detailed review or develop a reasonable basis for a recommendation.

# Don't forget to sign and send before 2/1

Section VII. Certification (Review, sign, and date)

5 CCR 11963.3(b)(1)

I certify that:

- 1. The information provided is true and correct to the best of my ability and knowledge.
- 2. This charter school's nonclassoom-based instruction is conducted for and substantially dedicated to the instructional benefit of the school's students.
- 3. This charter school's governing board has adopted and implemented conflict of interest policies.
- 4. All of the charter school's transactions, contracts, and agreements are in the best interest of the school and reflect a reasonable market rate for all goods, services, and considerations rendered for or supplied to the school.

Enter Name of Charter School's Director, Principal, or Governing Board Chairperson

Title of Authorized Individual

Before certifying with electronic/digital signature below, please be sure to check all numerical entries and information provided, and save a copy of this form. Modifications to the information reported on this form cannot be made after the signature field below has been completed. If providing a wet signature instead of an electronic one, please date the signature.

Market .

Signature of Charter School's Director, Principal, or Governing Board Chairperson

Submit completed and electronically signed forms via email to <a href="mailto:FundingDeterminations@cde.ca.gov">FundingDeterminations@cde.ca.gov</a>.

# The cde, the accs, the sbe, and Mitigating Circumstances

Something to be avoided, if possible, but knowledge is power

### **ACCS and SBE Meetings**

#### **Agenda Items**

Item 01 (DOCX)

Type of Action: Action, Information

**Subject:** Consideration of Requests for Determination of Funding as Required for Nonclassroom-Based Charter Schools Pursuant to California *Education Code* sections 47612.5 and 47634.2, and Associated *California Code of Regulations*, Title 5.

- Item 01 Attachment 1: Proposed Recommendations for Nonclassroom-Based Determinations of Funding (XLSX)
- Item 01 Attachment 2: Determination of Funding Request for Academies of the Antelope Valley, Charter #1415 (PDF)
- Item 01 Attachment 3: Determination of Funding Request for Alta Vista Community Charter, Charter #1429 (PDF)
- Item 01 Attachment 4: Determination of Funding Request for Antelope Valley Learning Academy, Charter #0841 (PDF)
- Item 01 Attachment 5: Determination of Funding Request for Audeo Charter II, Charter #1835 (PDF)
- Item 01 Attachment 6: Determination of Funding Request for Audeo Charter School III, Charter #1935 (PDF)
- Item 01 Attachment 7: Determination of Funding Request for Big Picture Educational Academy, Charter #1085 (PDF)
- Item 01 Attachment 8: Determination of Funding Request for Blue Ridge Academy, Charter #1816 (PDF)
- Item 01 Attachment 9: Determination of Funding Request for Brookfield Engineering Science Technology Academy,
   Charter #2055 (PDF)
- Item 01 Attachment 10: Determination of Funding Request for California Connections Academy Central Coast, Charter #2031 (PDF)
- Item 01 Attachment 11: Determination of Funding Request for California Connections Academy Monterey Bay, Charter
   #2056 (PDF)
- Item 01 Attachment 12: Determination of Funding Request for California Connections Academy North Bay, Charter

### **ACCS and SBE Meetings**

#### Attachment 1: Proposed Recommendations for Nonclassroom-Based Determinations of Funding

Created by the California Department of Education (CDE), Charter Schools Division, March 2023 SBE: California State Board of Education

County-District- School Code	Charter Number	County	Charter Authorizer	Charter School Name	Percent Spent on Certificated Staff Compensati	Percent Spent on Instruction and Instruction- Related Service	Pupil: Teacher Ratio	Funding Determination and Time Period Requested by Charter School	CDE Proposed Recommended Funding Determination and Time Period
19-64246-0126003	1415	Los Angeles	Antelope Valley Union High	Academies of the Antelope Valley	68.63%	85.54%	19.00	100% for 5 Years (2023–24 through 2027–28)	100% for 4 Years (2023–24 through 2026–27)
31-66787-0126664	1429	Placer	Auburn Union Elementary	Alta Vista Community Charter	50.50%	86.97%	21.00	100% for 4 Years (2023–24 through 2026–27)	100% for 2 Years (2023–24 through 2024–25)
19-64857-0112714	0841	Los Angeles	Palmdale Elementary	Antelope Valley Learning Academy	45.61%	88.20%	14.18	100% for 5 Years (2023–24 through 2027–28)	100% for 4 Years (2023–24 through 2026–27)
37-10371-0134577	1835	San Diego	San Diego County Office of Education	Audeo Charter II	61.76%	80.25%	13.53	100% for 5 Years (2023–24 through 2027–28)	100% for 4 Years (2023–24 through 2026–27)
37-68106-0137034	1935	San Diego	Escondido Union High	Audeo Charter School III	67.83%	80.20%	9.59	100% for 5 Years (2023–24 through 2027–28)	100% for 4 Years (2023–24 through 2026–27)
10-10108-0119628	1085	Fresno	Fresno County Office of Education	Big Picture Educational Academy	47.99%	91.24%	23.00	100% for 5 Years (2023–24 through 2027–28)	100% for 4 Years (2023–24 through 2026–27)
15-63628-0134312	1816	Kern	Maricopa Unified	Blue Ridge Academy	53.74%	84.72%	20.88	100% for 4 Years (2023–24 through 2026–27)	100% for 4 Years (2023–24 through 2026–27)
37-68163-0139402	2055	San Diego	Julian Union Elementary	Brookfield Engineering Science Technology Academy	44.17%	82.64%	21.20	100% for 5 Years (2023–24 through 2027–28)	100% for 3 Years (2023–24 through 2025–26)
42-75010-0138891	2031	Santa Barbara	Cuyama Joint Unified	California Connections Academy Central Coast	52.65%	89.69%	24.43	100% for 4 Years (2023–24 through 2026–27)	100% for 3 Years (2023–24 through 2025–26)
54-71803-0112458	0804	Tulare	Alpaugh Unified	California Connections Academy Central Valley	41.71%	80.13%	21.51	100% for 4 Years (2023–24 through 2026–27)	100% for 4 Years (2023–24 through 2026–27)
44-75432-0139410	2056	Santa Cruz	Scotts Valley Unified	California Connections Academy Monterey Bay	47.98%	85.06%	22.59	100% for 4 Years (2023–24 through 2026–27)	100% for 3 Years (2023–24 through 2025–26)
17-64055-0129601	1653	Lake	Middletown Unified	California Connections Academy North Bay	43.02%	80.46%	16.66	100% for 4 Years (2023–24 through 2026–27)	100% for 4 Years (2023–24 through 2026–27)
39-68650-0125849	1398	San Joaquin	Ripon Unified	California Connections Academy Northern California	46.57%	84.95%	23.68	100% for 4 Years (2023–24 through 2026–27)	100% for 4 Years (2023–24 through 2026–27)

# ACCS and SBE Meetings

### Mitigating Circumstances

5 CCR Section 11963.4(e) A reasonable basis for the Advisory Commission on Charter Schools to make a recommendation other than one that results from the criteria specified in subdivision (a) may include, but not be limited to, the following: the information provided by the charter school pursuant to paragraphs (2) through (8), inclusive, of subdivision (b) of section 11963.3, documented data regarding individual circumstances of the charter school (e.g., one-time or unique or exceptional expenses for facilities, acquisition of a school bus, acquisition and installation of computer hardware not related to the instructional program, special education charges levied on the charter school by a local educational agency, restricted state, federal, or private grants of funds awarded to the charter school that cannot be expended for teacher salaries, or contracted instructional services other than those for special education), the size of the charter school, and how many years the charter school has been in operation. The Advisory Commission on Charter Schools shall give charter schools with less than a total of one hundred (100) units of prior year second period average daily attendance or that are in their first year of operation serious consideration of full funding.

### Mitigating Circumstances – Example 1

Section VI. Mitigating Circumstances (Complete lines 1-3 and attach any supporting documentation)

1. Explain why the charter school did not meet the criteria for the funding level requested. Include specific measures or actions taken by the charter school to comply.

Community Montessori received \$750,000.00 from a PPP loan in May 2020. The loan was forgiven in August 2021 and thus the Federal income for Community Montessori is inflated in the FY 21/22 school year by the \$750,000.00 as a result of the accounting treatment for a forgiven loan. The forgiveness of the loan is a non-cash transaction. The cash was received in May 2020, not the year under review. PPP guidelines were specific about what those funds could be used for. Per the loan paperwork "the funds will be used to retain workers and maintain payroll or make mortgage payments, lease payments and utility payments". One time instructional purchases were not a choice. Community Montessori also received a transfer in of \$58,733.22 from the closed Home Office of the corporation. This is a result of capitalized assets still on the books being reclassified to Community Montessori as they are the new owner/user of these assets. If you back out these additional onetime revenues Community Montessori would meet the

List and explain the mitigating circumstance(s) to be considered by the CDE and ACCS.

40%-80% thresholds. The percent spent on certificated employee salaries/benefits would be in excess of 40% threshold and the percent spent on instruction and related services would be in excess of 81% qualifying Community Montessori for one hundred percent funding.



### Mitigating Circumstances – Example 2

#### Section VI. Mitigating Circumstances (Complete lines 1-3 and attach any supporting documentation)

1. Explain why the charter school did not meet the criteria for the funding level requested. Include specific measures or actions taken by the charter school to comply.

District salary schedules & benefits packages for certificated and classified staff were not competitive with the surrounding area. The lower costs related to salaries and benefits impacted the percentage spent on certificated employee salaries and benefits. This is also impacted our percentage spent on instruction and related services.

Chawanakee has taken specific measures to remedy this by negotiating with Chawanakee Teachers Association and revising the salary schedule and benefits package. This has resulted in increasing teacher pay to rates between 8-16%, that are competitive with local area districts.

2. List and explain the mitigating circumstance(s) to be considered by the CDE and ACCS.

Our charter has taken specific measures to remedy this by revision our salary schedule and benefits package. This has resulted in increasing our teacher pay to rates that are competitive with our local area and an 8-16% increase to all employee units.

Mitigating circumstances will include regular review of our salary schedule and benefits package.

### Mitigating Circumstances – Example 3

Determinatio Heartwood

#### **Heartwood Charter Funding Determination N**

Heartwood did not meet the threshold for Inst revenue because the school needed to improv the school easily meets the target as percental it makes it very challenging for a school to hav threshold.

Heartwood had significant financial challenges that they were able to claim for funding purpo ADA was limited when the attendance year wa pandemic. Heartwood had been increasing en the attendance period prior to P2 being cut sh months, the school incurred an operating loss which resulted in an audit finding from their a

Year two (2020-21), brought another significar schools were limited to their prior year ADA. T enrollment to a sustainable level and resulted funded on their 2019-20 ADA of 117. This caus and provided a very small fund balance (rough

Last year (2020-21) was the first year that Hea school was serving. The first two years of oper and the school didn't have the available funds operation. Still, the program thrived, and the s While the school met the requirements for the hiring for instruction related administrators, in Heartwood had jobs for these positions posted employment shortage, and the competitive co of these jobs went unfilled.

Heartwood's other challenge was that even th 22, as the school continued to increase enrollr from the state started to reflect the number o the growth cap in 2020-21, Heartwood was tw students served. From August through Februa their year one ADA of 117, while serving 350 s school had to rely on financing, which came at

In order to create a path to financial sustainab school revenue on financing fees, Heartwood a enough that it made it virtually impossible to r compounded by the fact that Heartwood spen both costs that the school is reporting un operating income leaves them with a fund ball expenses.

Determination Heartwood C

With more certainty around cash flow this year biggest area of increase is in staffing, where the teachers, instruction related administrators, ins and increase competitiveness in hiring, Heartwo the significant cash flow and sustainability concoperation, Heartwood can now operate at mucl school's 2022-23 first interim budget, which pro \$58,474 in 2023-24, which results in a total func the school with enough reserves to avoid signific charter schools typically build by the end of the

Determination of Funding Request for Heartwood Charter, Charter #2071 accs-apr23item02 Attachment 10 Page 12 of 12



California Department of Education 1430 N Street Sacramento, CA 95814-5901

January 20, 2023

To Whom It May Concern

This letter is to assist Heartwood Charter School in their request to file a nonclassroom-based funding determination with mitigating circumstances.

We have been Heartwood's auditors since their first year of operation in 2019-20. Heartwood's first year of operation was financially challenging, which resulted in an audit finding for having a negative fund balance. Since then, Heartwood has had to take out various costly finance sources to keep the school in operation. We agree Heartwood's operating income in the prior year was needed and would have been difficult for them to meet spending targets and have the operating income necessary to be financially sustainable in the lone term.

Sincerely,

Susan Jujean

Susan Taylor Audit Senior II

Ce: Mark Puccinelli Bryce Fleming Jeff Nigro



Jeff Nigro, CPA, CFE [ Elizabeth Nigro, CPA | Shannon Bishop, CPA | Peter Glenn, CPA, CFE | Paul J. Kaymark, CPA | Jessica Berry, CPA

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### Mitigating Circumstances

And then.... You wait....

The CDE might reach out with a few questions, or you may never hear from them....

Until their recommendations are post, which is only required 10 days before the ACCS Meeting

	County-District- School Code	Charter Number	County	Charter School Authorizer	Charter School Name	Percent Spent on Certificated Salaries and Benefits	Percent Spent on Instruction and Related Services	Ratio		Qualified Funding Level Without Consideration of MC	CDE Proposed Recommendatio n to Approve or Deny MC	CDE Proposed Recommendation for Funding Level and Time Period
	54-75523-0114348	0867	Tulare	Porterville Unified	Butterfield Charter	53.48%	61.92%	18.82	100% for 5 Years (2023–24 through 2027–28)	70%	Approve	100% for 2 Years (2023–24 through 2024–25)
	34-76505-0139584	2072	Sacramento	Twin Rivers Unified	California Innovative Career Academy	28.81%	59.13%	16.96	100% for 2 Years (2023–24 through 2024–25)	0%	Approve	100% for 2 Years (2023–24 through 2024–25)
	08-10082-0830059	0358	Del Norte	Del Norte County Office of Education	Castle Rock	44.05%	76.98%	22.00	100% for 5 Years (2023–24 through 2027–28)	85%	Deny	85% for 2 Years (2023–24 through 2024–25)
2	20-75606-0132936	1763	Madera	Chawanakee Unified	Chawanakee Academy Charter	39.08%	62.70%	24.00	100% for 5 Years (2023–24 through 2027–28)	70%	Deny	70% for 2 Years (2023–24 through 2024–25)
1	37-10371-0137695	1947	San Diego	San Diego County Office of Education	Community Montessori	37.13%	74.72%	21.50	100% for 5 Years (2023–24 through 2027–28)	70%	Approve	100% for 2 Years (2023–24 through 2024–25)
	01-10017-0136101	1881	Alameda	Alameda County Office of Education	Connecting Waters Charter - East Bay	42.93%	79.13%	19.00	100% for 5 Years (2023–24 through 2027–28)	85%	Approve	100% for 2 Years (2023–24 through 2024–25)
	16-63875-0101717	0571	Kings	Armona Union Elementary	Crossroads Charter Academy	46.03%	70.74%	8.25	100% for 5 Years (2023–24 through 2027–28)	85%	Approve	100% for 2 Years (2023–24 through 2024–25)
	36-67736-0139576	2073	San Bernardino	Helendale Elementary	Excel Academy Charter	45.57%	77.16%	19.05	100% for 5 Years (2023–24 through 2027–28)	85%	Deny	85% for 2 Years (2023–24 through 2024–25)
	42-69112-0111773	0763	Santa Barbara	Blochman Union Elementary	Family Partnership Charter	40.55%	65.71%	25.00	100% for 5 Years (2023–24 through 2027–28)	70%	Approve	85% for 2 Years (2023–24 through 2024–25)

\*Can only be approved for 2-years with mitigating circumstances\*

# The LAO/FCMAT Report

Our Key Takeaways and Actions

## The LAO/FCMAT Report

#### Required by SB114

• The same SB that put the moratorium on NCBs

#### 28-page report

- Outlining what a charter school is, how an NCB differs from a CB program, what a funding determination is, and includes over 20 recommendations
  - Key recommendations on the next slide to discuss

#### Set a Fixed Percentage for Funding

- Would remove the FDF process
- Seems based on an assumption that NCBs need less money than they already receive to run a proper program
  - The report already identified several funding streams that NCBs are not allowed to participate in
  - School Facility Grant, CCSPP, ELOP
  - Others omitted: ASES, 21st Century, nutrition

### Allow NCBs to Obtain Facility Funding

 Would be a great addition to those that provide in-person instruction and level the playing field

#### Narrow the definition of NCB

Sounds simple on the surface, but could divide and conquer

#### Define a "virtual charter school"

Same as the above

#### Require additional documents with FDF

 Could be positive as a stand alone, but burdensome with other recommendations.

#### Require authorizers to monitor

- Same as the above
- Would be good to codify auditor requirements

#### **Use Multiple Years of Data for FDF**

 This might address funding fluctuations, but could exacerbate the CDE's ability to vet

### Require Networks to Apply as One School

- This seems like it would be very difficult to define
- Different locations could have different needs

#### **Align FDF with Charter Renewals**

• 444

#### Automatically Adj. for One-Time Funding

This could vary between schools, but would welcome the opportunity for the CDE to try

#### **Modify the Approach to Reserves**

 Increase Economic uncertainty, but I fear a cap could also be implemented

#### Require PTR be in the Audit Report

A welcome addition from our perspective

#### **Increase Minimum Requirement for Authorizers**

Would be great to create uniformity in expectations

#### Set ADA and Grade Span Limits for Authorizers

- Nice in concept but would require schools to split or change authorizers
- Some of the smallest authorizers have the most detailed oversite

#### Allow Authorizers to Charge Up To 3%

- Should be for actual costs incurred
- Would be more burdensome for smaller schools
- Could be a lot of extra work for charter schools

#### **Reconsider Authorization Structure for Virtual**

 Fear the displacement of students in a program that is working for them

#### **Enhance the Auditing Process**

- Process is already burdensome, but will do extra work to ensure bad actors are caught
- Cannot be an all of the above option reduce funding, increase oversight & fee, plus this

### What Now???

#### Remain Active, Vigilant, and Vocal!

- Join Advocacy Groups
  - CCSA (obviously), CSDC, APLUS+

### Join Insight Groups

• CASI, CASBO

#### Speak Up

ACCS Meeting on 4/9

Other thoughts and suggestions from the group



# Thank you for Coming!

Any Questions?